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HUMAN SERVICES AFFECTING LOCAL GOVERNMENTS

SERVICES AND STRUCTURES PROJECT

THE STATE COMMISSION ON LOCAL GOVERNMENT

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## HUMAN SERVICES AFFECTING LOCAL GOVERNMENTS

This listing of human services by generic categories provides a general overview of those programs on the state and county levels that are most likely to have impact on local government units. Most programs involve county input either through funding, administration, advice on direction, or utilization of county social workers or eligibility technicians to determine who can receive the services.

This is not a comprehensive listing, and because of changes in programs which occur continually, updates will be done as required.

The following abbreviations precede the programs, indicating whether the county or a state department has responsibility for its control.

C - Responsibility of Counties

DOL - Department of Labor and Industry

SRS - Department of Social and Rehabilitation Services

DOI - Department of Institutions

DOH - Department of Health and Environmental Sciences

DCA - Department of Community Affairs (formerly Department of Intergovernmental Relations)



## AGING SERVICES

- DOI CENTER FOR THE AGED (Lewistown) Receives patients from Warm Springs State Hospital who are aged, and capable of living in the nursing home type setting.
- DOI MONTANA VETERANS' HOME (Columbia Falls) Receives persons who are veterans' and at times their spouses and widows, and are capable of living in a nursing home setting.
- DOI GALEN STATE HOSPITAL (Galen) Receives geriatric patients, especially requiring hospitalization.
- DOI WARM SPRINGS STATE HOSPITAL (Warm Springs) Receives geriatric patients who are mentally ill, and at times aged people who cannot afford care elsewhere. (See Note)
- DOI BOULDER RIVER SCHOOL AND HOSPITAL (Boulder) Receives geriatric patients who are developmentally disabled. (See Note)

NOTE: The county is responsible for the costs of sending a patient for an evaluation (especially in cases for Warm Springs State Hospital and Boulder River School and Hospital.)

Commitment proceedings are to be paid by the county of the patient's residence. Physicians conducting an exam of a mentally ill person (or such person as an exam may be required) are paid a fee, plus any traveling costs entailed, by the county where the exam takes place.

If an individual is placed in an institution, he will be billed for expenses; if he is unable to pay, the county is next in line for liability with the state ultimately responsible.

- SRS CENTRALIZED SERVICES - Audits Nursing Homes (Medicaid) for cost reimbursement.
- SRS FOSTER GRANDPARENT PROGRAM - Administered by ACTION, was established to provide older adults with a useful way to serve their communities in their retirement. (Do considerable work with the developmentally disabled, especially at Boulder River School and Hospital.)
- SRS SOCIAL SECURITY INCOME SUPPLEMENT - Provide supplemental assistance to SSI recipients, and those persons transferred to the SSI program from the Older Americans Act, Aid to Disabled, and Aid to Needy Blind programs to provide a decent standard of living. At the county level, the welfare office eligibility technician or social worker can determine if an individual can receive such benefits, and then refers individuals to the Social Security Office where the actual application is made for the supplement.





- SRS VISUAL SERVICES MEDICAL PROGRAM - Provides exams, surgery, etc. to prevent blindness or restore sight to those not eligible for Rehabilitation to the Blind, due to age or severity of disability.
- SRS MEDICAL ASSISTANCE PROGRAM - Provides medical care to recipients of public assistance, Supplemental Security Income, and medically needy persons who are unable to pay for such care for themselves.
- SRS SOCIAL SERVICES BUREAU -- HOMEMAKER SERVICES TO FAMILIES AND ADULTS - Provides services for home management, maintenance, and personal care to maintain, strengthen, and safeguard the functioning of such persons in their own home.
- SRS SOCIAL SERVICES TO THE AGED AND DISABLED ADULTS - Provides services to adults eligible for Social Security Income Supplement, Medical Assistance, or the Medical Needy programs. To develop a person's capacity for personal and economic independence through referral to education/employment programs, adult foster care, home delivered meals, homemakers, day care, health-related services, etc.
- SRS TITLE VII NUTRITION PROGRAM FOR THE ELDERLY - Although the programs do not have to be administered through the county welfare office, local funding match is required to receive the programs, and these match ratios vary county to county. Can include such programs as "Meals on Wheels," and while not necessarily administered by the county welfare office, the office would do much of the program referral based on eligibility determination done there for other programs.
- SRS TITLE III OF THE OLDER AMERICANS ACT - Programs under this Title are matched locally on a 90/10 ratio. Available programs include senior centers, transportation, health screening, minor home maintenance, and Homemaker-Home Health Aid. These programs do not have to be administered through the welfare office, e.g. the Rocky Mountain Development Council, (based in Helena), as a non-profit corporation administers such programs in three counties.
- DOL GREEN THUMB PROGRAM - All funds for this project, which is based in (the Great Falls, come from Title IX of the Older Americans Act under Federal the Federal Department of Labor. The program can only serve 130 level) senior citizens in Montana because of funding limitations. These individuals are paid the minimum wage to do various work projects. An advisory board selects the counties, or non-profit corporations to get workers, and those selected must furnish the materials for the job to be done. Currently only Chouteau County receives any substantial numbers of workers.

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#### A L C O H O L   S E R V I C E S

- DOI GALEN STATE HOSPITAL - Provides rehabilitation services through the Alcohol Treatment Center.



DOI ADDICTIVE DISEASES DIVISION - Provides education, treatment, and rehabilitation services for persons with drug and alcohol problems.

C LOCAL ALCOHOL TREATMENT CENTERS AND HALFWAY HOUSES - Provides care, treatment and education for persons with alcoholic problems. Local alcoholism treatment centers may request funds to provide personal services, program operation, repair and alteration of existing buildings and the purchase or replacement of capital items necessary for the program.

Legislative appropriation provides funds for project grants with a local cash match of 1/3.

DOI ALCOHOL SERVICES - Provides treatment standards for approval of programs extending treatment services to alcoholics and intoxicated persons. This program had been under the Department of Health, but as of July 1975, it was transferred to the Department of Institutions and put under its Addictive Diseases Division.

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#### B L I N D - V I S U A L L Y   I M P A I R E D   S E R V I C E S

DOI BOULDER RIVER SCHOOL AND HOSPITAL (Boulder) DEAF - BLIND PROGRAM - Provides care and education for those developmentally disabled persons who are deaf and/or blind.

SRS SOCIAL SERVICES TO THE AGED AND DISABLED ADULTS - Provides services to adults eligible for Social Security Income Supplement, Medical Assistance, or the Medical Needy programs. To develop a person's capacity for personal and economic dependence through referral to education/employment programs, adult foster care, home delivered meals, homemakers, day care, health-related services, etc.

SRS ELIGIBILITY DETERMINATION - SOCIAL SECURITY INCOME SUPPLEMENT - SSI - Provide supplemental assistance to SSI recipients, and those persons transferred to the SSI program from the Older Americans Act, Aid to Disabled, and Aid to Needy Blind programs to provide a decent standard of living.

SRS REHABILITATION SERVICES - Provides the required vocational rehabilitation services needed by a handicapped individual to become fit for employment; e.g. physical restoration, books, tools, training, transportation, etc.

SRS VISUAL SERVICES MEDICAL PROGRAM - Provides exams, surgery, etc. to prevent blindness or restore sight to those not eligible for Rehabilitation to the Blind, due to age or severity of disability.

SRS REHABILITATION FOR THE BLIND - Provide services to blind or visually impaired with potential for rehabilitation to self-





sufficiency or employment.

## C H I L D R E N - Y O U T H   S E R V I C E S

- DOH CHILD HEALTH SERVICES PROGRAM - Aids families with children in locating services and includes assistance with hospitalization costs, doctor costs, braces and so on. Can provide grants to state agencies and institutions of higher education to provide services including purchases of services from hospitals etc. County welfare departments and public health nurses act as referral agents for this program.
- DOH MATERNAL AND CHILD HEALTH - Provides funds for programs such as Maternity and Infant Care Project (Yellowstone County), the Children and Youth Project (Lewis and Clark County), and the Dental Health Project (Flathead County). Some funding is provided for Family Planning programs, Hearing Conservation, Prenatal Education, Nutrition Education, and Studies of Sudden Infant Death. Also includes Newborn Intensive Care program and Well Child Clinic (federal funds are used to contract with counties, usually through public health nurses, to provide diagnosis, examinations and immunizations.) Local county social workers do the Family Social Studies which are sometimes used by this Bureau to determine the eligibility for its programs.
- DOH WOMEN, INFANT, AND CHILDREN PROGRAM - Provides medical exams to pregnant women and specified food for infants and children who are already receiving medical care. This program is presently in ten counties and seven reservations.
- DOI BOULDER RIVER SCHOOL AND HOSPITAL (Boulder) Provide care, education and rehabilitation for the developmentally disabled.
- DOI WARM SPRINGS STATE HOSPITAL (Warm Springs) Provides care and treatment for the mentally ill. Receives most young people under the Drug Abuse Program.
- DOI EASTMONT TRAINING CENTER (Glendive) Provides education and rehabilitation for educable and trainable developmentally disabled on a five-day week boarding school concept.
- DOI MOUNTAIN VIEW SCHOOL FOR GIRLS (Helena) Provides care and custody for girls under 21 years of age who are legally committed.
- DOI PINE HILLS SCHOOL FOR BOYS (Miles City) Provides care and custody for boys under 21 years of age who are legally committed.
- DOI SWAN RIVER YOUTH FOREST CAMP (Swan Lake) Provides care and custody for young men 16-25 years of age, who are capable of handling a less-restrictive environment. Young men are either transferred from Pine Hills School or the Montana State Prison, or directly committed to the camp by the court.



DCA COMMUNITY ACTION PROGRAMS BUREAU - Supervises CAP programs which can include Neighborhood Youth Corps, Head Start, etc.

DOI AFTERCARE DIVISION - Provides counseling and support for children and youth who have been released from a juvenile institution. Aftercare group homes are completely funded by money from the Dept. of Institutions, and the Department decides where they will be located. (Currently in Missoula, Great Falls, Billings, and Helena.)

District Youth Guidance Homes requires a 25% match from the county/community level (which make a sub-grant application), through non-profit monies, for the total of the operational budget which is approximately \$8,125 per year. Custody payments made by the county are often used to make up the required match.

SRS COMMUNITY COORDINATED CHILD CARE (4-C's) - This program no longer has a state 4-C's Council, 4-C's comes into a county/community totally on the request of the citizens' corporation headed by a local board of directors. There is an attempt to get county/community funding support, and such money is directly given to the board of directors. (City funding support from Butte, Helena, Billings; and county funding support from Missoula County.) The current funding ratio is 3 to 1 federal. Montana statutes provide a permissive county mill levy up to one mill for child day care centers, but this has not been utilized by any county to date.

SRS YOUTH DEVELOPMENT BUREAU - If a Youth Development worker is placed in a community/county, no matching funds are required as the Bureau pays all expenses for the worker. County/community monies are involved only when such funds are needed to support a child-youth program initiated by the Youth Development worker. However, the county/community has the discretion of deciding whether it wishes to fund such programs.

SRS AID TO FAMILIES WITH DEPENDENT CHILDREN WITH UNEMPLOYED PARENT (ADC) - Provides assistance to children who are considered dependent because they are deprived of the support of a parent due to physical or mental incapacity or absence from the home because of death, separation, desertion, institutionalization, etc. SRS contracts with the Department of Health to provide Early and Periodic Screening for Diagnosis and Treatment to every AFDC child.

SRS AID TO DEPENDENT CHILDREN - FOSTER CARE - Provides substitute family care for a planned period of time.

SRS REGULAR FOSTER CARE FOR CHILDREN (CHILD WELFARE SERVICES) - Provides substitute family care for a planned period of time for children who require temporary removal from their home due to abuse and/or neglect.





- SRS CHILD WELFARE SERVICES DAY CARE PROGRAM - Provides an organized service for care of children away from their homes during a part of the day. Based on child's need for day care, parents inability to pay, and generally has a time limit for its use.
- SRS PROTECTIVE (CHILD) SERVICES - Provides counseling and/or support services to parents and child, when child is considered dependent or neglected.
- SRS WORK INCENTIVE PROGRAM (WIN) - Provides education and training for individuals receiving Aid-to-Dependent Children benefits, to assist them in securing employment to become self-sufficient. Also provides supportive social services.
- SRS AID TO DEPENDENT CHILDREN DAY CARE PROGRAM (WIN DAY CARE) - Assures adequate licensed day care is available for children of WIN clients.
- DOL WORK EXPERIENCE PROGRAM - Provides employment for youth both during the school term through Title I (about ten hours a week), and the summer through Title III (usually full-time) who are disadvantaged. Provides some work experience, and some spending money which may be crucial to whether the person remains in school or not.
- SRS DEVELOPMENTAL DISABILITIES BUREAU - Provides services for developmentally disabled persons in order to achieve normalization in the lives of these individuals. Regional councils have been established in each of the five designated planning regions of the state, and are authorized to purchase services from public or private non-profit sheltered workshops, day care training centers and other private facilities, universities, colleges, public schools and pre-nurseries. If these facilities are not available in the community, the non-profit regional council is authorized to develop such services directly.

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## C O R R E C T I O N S   S E R V I C E S

- DOI AFTERCARE DIVISION - Provides counseling and support for children and youth who have been released from a juvenile institution. Aftercare group homes are completely funded by money from the Dept. of Institutions, and the Department decides where they will be located. (Currently in Missoula, Great Falls, Billings, and Helena.)

District Youth Guidance Homes require a 25% match from the county/community level (which makes a sub grant application), through non-profit monies, for the total of the operational budget which is approximately \$8,125 per year. Custody payments made by the county are often used to make up the required match.



DOI SWAN RIVER YOUTH FOREST CAMP (Swan Lake) - Provides care and custody for young men 16-25 years of age, who are capable of handling a less-restrictive environment. Young men are either transferred from Pine Hills School or the Montana State Prison, or directly committed to the camp by the court.

DOI MOUNTAIN VIEW SCHOOL FOR GIRLS (Helena) Provides care and custody for girls under 21 years of age who are legally committed.

DOI PINE HILLS SCHOOL FOR BOYS (Miles City) Provides care and custody for boys under 21 years of age who are legally committed.

DOI MONTANA STATE PRISON (Deer Lodge) Provides care and custody for men legally incarcerated.

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#### D R U G   A B U S E   S E R V I C E S

DOI ADDICTIVE DISEASES DIVISION - Provides education, treatment, and rehabilitation services for persons with drug and alcohol problems.

DOI WARM SPRINGS STATE HOSPITAL (Warm Springs) Provides care and treatment for the mentally ill. Receives most young people under the Drug Abuse Program.

MENTAL HEALTH CENTERS - Provides mental health services including in-patient, 24 hour emergency care, partial hospitalization, counseling through grants to the state and the regional mental health centers.

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#### E M P L O Y M E N T   S E R V I C E S

SRS WORK INCENTIVE PROGRAM (WIN) - Provides education and training for individuals receiving Aid-to-Dependent Children benefits, to assist them in securing employment to become self-sufficient. Also provides supportive social services.

SRS REHABILITATION SERVICES (VOCATIONALLY DISABLED) - Provides required vocational rehabilitation services needed by a handicapped individual to become fit for employment; e.g. physical restoration, books, tools, training, transportation, etc.

SRS REHABILITATION FOR THE BLIND - Provide services to blind or visually impaired with potential for rehabilitation to self-sufficiency or employment.



DCA COMMUNITY ACTION PROGRAMS - Supervises CAP programs which can include Neighborhood Youth Corps, Head Start, etc.

DOL COMPREHENSIVE EMPLOYMENT AND TRAINING PROGRAM (CETA - Title I) - Provides employment and training opportunities for economically disadvantaged, unemployed, and underemployed persons through Institutional and On-the-Job Training.

- A. On-the-Job Training: The employer is reimbursed 50% of the employee's salary for a period not to exceed eight weeks. Serves to put a disadvantaged person in a job, which through the training will bring him up to standard. More private business employment especially with On-the-Job Training rather than help to governmental sector.
- B. Institutional Training: Provided in two ways:
  - 1) Through a class-size project such as the following: Vo-Tech, private business school, community college, where everyone in class is CETA sponsored.
  - 2) By individual referral of a person to an already existing class, where other class members are there on their own, e.g. community college and not receiving CETA benefits.

Under Institutional Training some Public Service Employment is allowable, as technically it is possible to switch back and forth between titles.

Under Public Service Employment, counties can act as:

- a) Program Operator: Missoula County and Great Falls run their own, Billings has the State Employment Service run it.
- b) Recipient Level: Every county can get money under Title I or II to get more employees. Each county is determined to have so many PSE slots, if a county comes up with a fractional slot, they get a whole person.

Public Service Employment:

- have to spread equally between counties and cities.
- entirely subsidized by federal money, no match required.
- money goes to county but does not have to be spend in county government, e.g. Big Brother-Sister Director, teachers, - enables county to get positions they otherwise could not have.
- average salary is \$7,200, if a county wants to pay a person above that amount (this happens where county or city runs the program itself), they make up the difference.

Manpower and Supportive Services are provided under Title I money and include the following:

- 1) recruiting, testing, referral, counseling for employment
- 2) Health care, child care to help a person stay in the program (for the person in the program only).

About \$4 million is spent here in Montana, but after disbursing this among the 56 counties and to employers under On-the-Job Training, the figures are fairly diluted at a county level.





DOL AREA MANPOWER PLANNING COUNCILS - Provide input from local advisors on manpower program planning and funding for their area. Usually at least 1/2 of the membership is county or city government related, and every council has the local government person on it.

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## E C O N O M I C   A S S I S T A N C E   S E R V I C E S

SRS EMERGENCY ASSISTANCE (EMERGENCY AID TO NEEDY FAMILIES WITH DEPENDENT CHILDREN - May consist of money payments, payments in kind for food, clothing, shelter, utilities, and medical services. Assistance is limited to one period not to exceed 30 consecutive days in one year. County eligibility technicians determine eligibility for this program. The county is reimbursed by the state for its expenditures.

SRS FOOD STAMP PROGRAM - Provides supplemental income through food stamp coupons to provide a better nutritional level for low-income families. County receives part of the cost for administering this program, which utilizes county eligibility technicians to determine eligibility for services.

SRS SOCIAL SECURITY INCOME SUPPLEMENTAL PROGRAM - Provide supplemental assistance to SSI recipients, and those persons transferred to the SSI program from the Older Americans Act, Aid to Disabled, and Aid to Needy Blind Programs to provide a decent standard of living. At the county level, the welfare office eligibility technician or social worker can determine if an individual can receive such benefits, and then refers individuals to the Social Security Office where the actual application is made for the supplement.

C NON-RESIDENT GENERAL ASSISTANCE - Provides a standard of subsistence to needy persons who do not meet the county residence requirement for General Assistance in any county. This program must be budgeted for by the county. The county sends the payment directly to the client, then bills the state for the payment. The State reimburses the county for the amount expended.

SRS AID TO FAMILIES WITH DEPENDENT CHILDREN WITH UNEMPLOYED PARENT (ADC) - Provides assistance to children who are considered dependent because they are deprived of the support of a parent due to physical or mental incapacity or absence from the home because of death, separation, desertion, institutionalization, etc.

SRS MEDICAL ASSISTANCE (DIRECT VENDOR) - Provide quality medical care to needy Montanans. Responsible for the direct vendor payment to doctors, hospitals, and nursing homes, etc. in accordance with funds available. The county eligibility technician and the social worker determine who can receive benefits, gets the person to the doctor etc. to actually get the benefit, and so forth.





- C VETERANS' BURIAL - Counties are reimbursed through the Veterans' Affairs Burial Program for any person who was a veteran.
  - C COUNTY BURIAL - Provides for burial of the poor. County administered.
  - C COUNTY MEDICAL ASSISTANCE PROGRAM - Provides minimal medical care for indigents, includes physician services, drugs and medical supplies, hospitalization, nursing home care, and other medical care. Each county establishes the extent of its services and limitations.
  - C COUNTY TRANSIENT RELIEF PROGRAM - Provides limited and temporary relief to those persons not having county and/or state residency, but in need of financial or medical assistance. Very unevenly administered.
  - C COUNTY GENERAL ASSISTANCE - Provides minimal necessities of life to those Montana residents determined to be in need, but are not eligible under the federally funded welfare programs.
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#### M E D I C A L   A S S I S T A N C E   S E R V I C E S

- DCA HIGHWAY TRAFFIC SAFETY DIVISION - Provides ambulances for local governments.
- SRS VISUAL SERVICES MEDICAL PROGRAM - Provides exams, surgery, etc. to prevent blindness or restore sight to those not eligible for Rehabilitation to the Blind, due to age or severity of disability.
- SRS MEDICAL ASSISTANCE (DIRECT VENDOR) - Provide quality medical care to needy Montanans. Responsible for the direct vendor payment to doctors, hospitals, and nursing homes, etc. in accordance with funds available. The county eligibility technician and the social worker determine who can receive benefits, gets the person to the doctor, etc. to actually get the benefit and so forth.
- C COUNTY MEDICAL ASSISTANCE PROGRAM - Provides minimal medical care for indigents, includes physician services, drugs and medical supplies, hospitalization, nursing home care, and other medical care. Each county establishes the extent of its services and limitations.
- SRS SOCIAL SERVICES TO THE AGED AND DISABLED - Provides services to adults eligible for Social Security Income Supplement, Medical Assistance, or the Medical Needy programs. To develop a person's capacity for personal and economic independence through referral to education/employment programs, adult foster care, home delivered meals, homemakers, day care, health-related services, etc.
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- DOI BOULDER RIVER SCHOOL AND HOSPITAL (Boulder) Provides care, education and rehabilitation for the developmentally disabled.
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- DOI ADDICTIVE DISEASES DIVISION - Provides education, treatment, and rehabilitation services for persons with drug and alcohol problems.
- DOH MATERNAL AND CHILD HEALTH - Provides services to expectant mothers, infants and young children. Includes serological testing and infant screening. (See page 5 for more information.)
- DOH PREVENTIVE HEALTH - Provides preventive services such as control measures for communicable diseases, tuberculosis, venereal diseases, proper immunizations, and Heart Diagnostic Center in Great Falls.
- DOH DENTAL HEALTH - Provides services to reduce and control dental diseases through prevention, education and research.
- DOH CHILD HEALTH SERVICES PROGRAM - Aid families in locating services and includes assistance with hospitalization costs, doctor costs, braces and so on. Can provide grants to state agencies and institutions of higher education to provide services including purchases of services from hospitals etc. County welfare departments and public health nurses act as referral agents for this program.
- DOH FAMILY PLANNING - Provides services to promote family planning, and reduce maternal and infant mortality. State provides sub-grants to county health departments, but some programs receive funds from Title XX, receive private funding, or the contract is to a private organization rather than the county.

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SRS DEVELOPMENTAL DISABILITIES BUREAU - Provides services for developmentally disabled persons in order to achieve normalization in the lives of these individuals. Regional councils have been established in each of the five designated planning regions of the state, and are authorized to purchase services from public or private non-profit sheltered workshops, day care training centers and other private facilities, universities, colleges, public schools and pre-nurseries. If these facilities are not available in the community, the non-profit regional council is authorized to develop such services directly.

SRS ADOPTION - Provides appropriate children with permanent placement and their own home. County social workers involved.

SRS REGULAR FOSTER CARE - Provides substitute family care for a planned period of time for children who require temporary removal from their home due to abuse and/or neglect.

SRS AID TO DEPENDENT CHILDREN - FOSTER CARE - Provides substitute family care for a planned period of time.







